



Participatory governance for scaling-up Naturebased Solutions

Social science insights from a fastpaced, interdisciplinary project

The Agile Initiative is supported by the Natural Environment Research Council as part of the Changing the Environment Programme - NERC grant reference number NE/W004976/1

The work of the Leverhulme Centre for Nature Recovery is made possible thanks to the generous support of the Leverhulme Trust





Natural Environment **Research** Counci

LEVERHULME

TRUST_



Caitlin Hafferty Postdoctoral Researcher in Environmental Social Science

About me

• Background in **Human Geography and Environmental Planning** / Governance (BSc, MSc, MSc from Cardiff University) • PhD in Environmental Planning from the CCRI (Uni of Gloucestershire) - engagement in **UK environmental decision-making** Postdoctoral Researcher at Uni of Oxford equity, governance, participatory democracy in nature recovery & NbS • Theoretically-informed research with realworld impact - transdisciplinary, applied

This webinar aims to...







Background to large, interdisciplinary projects **Agile Initiative Sprint 3** 'Scaling-up Nature-based Solutions in the UK' and the Leverhulme Centre for Nature Recovery



Key insights from social science research research on the **participatory** governance of Naturebased Solutions (NbS) and how this shapes multiple, equitable outcomes



Sharing emerging findings and lessons learned from



contributing social science evidence to a fast-paced, solutions-focused interdisciplinary project at the science-policy interface

...thoughts, reflections, feedback...

Agile Initiative & LCNR



www.agile-initiative.ox.ac.uk



How do we scale up Nature-based Solutions?

Nature-based Solutions (NbS) involve working with nature to address societal challenges, with benefits for both people and biodiversity. Protecting and restoring ecosystems, and managing farmland, forestry...

The Agile Initiative

Society RESEARCH THEME Encompassing the governance and socio-cultural dimensions of nature



Leverhulme Centre for Nature Recovery

www.naturerecovery.ox.ac.uk







ltural dimensions of nature recovery.



Scaling up successful and sustainable Naturebased Solutions in the UK

A rapid research project based at the Nature-based Solutions Initiative, University of Oxford

Part of the Agile Initiative which aims to respond to policy questions with fast-paced, solutionfocused projects that deliver demand-led new research precisely when it's needed.

www.naturebasedsolutionsinitiative.org www.agile-initiative.ox.ac.uk



- Nature-based Solutions (NbS): "solutions to societal challenges that involve working with nature"
- Popularity as an integrated approach that could address the twin crises of climate change and biodiversity loss, while supporting sustainable development goals.
- Protection, restoration or management of natural and semi-natural ecosystems, sustainable land / aquatic system management, or creation of novel ecosystems.
- Growing evidence that well-delivered NbS can deliver multiple benefits for people and nature, e.g., through ecosystem services.

 Thoughts alternative definition 	'e			
SUSTAIN HUMAN	ABLE D WELLBEINC	DEVELC Se BIODIVI · COASTAL DE · CULTURAI	DPMEN;	~
Solo and AR	RE-BASE	D SOLUTIO	PMEN RSITY NOLING & SHADING NS	
A A	BIODIVE	RSITY	8	

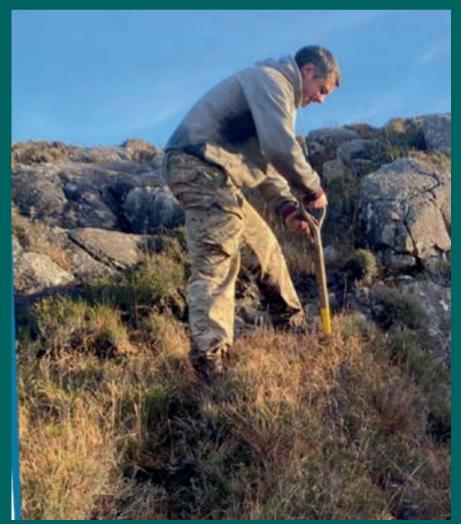






Highlands Rewilding, Scotland

North Harris Trust, Scotland





Carbon Community, Wales

Hogacre Common, Oxford



Work plan structure

WP1. Stakeholder Engagement

WP2. Evidence and knowledge. Maps, assessment tools, monitoring protocols, evidence, knowledge hub

WP3: Governance and culture. Participatory governance of NbS

Toolkit for practitioners

Improved planning, design, delivery and monitoring

WP1. Impact generation

WP5: Case studies as seeds for change



WP4: Policy framework & scenarios for scaling up NbS UK-wide

Policy briefs

Increased policy support and funding

Agile outputs

WP2 Mapping and assessment tools and guidance

WP3 Guidance on participatory governance frameworks

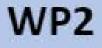
Integrated outputs

Guidance on applying a participatory approach to plan NbS, using the toolkit

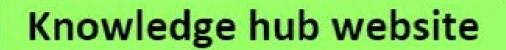
Guidance on delivering multiple socio-economic and ecological outcomes through NbS

Guidance on socio-economic benefits

Policies for scaling up NbS



Guidance on planning and monitoring ecosystem health outcomes



WP5 Case study map and database

WP4 FABLE model of UK policy scenarios

Funding review and tool

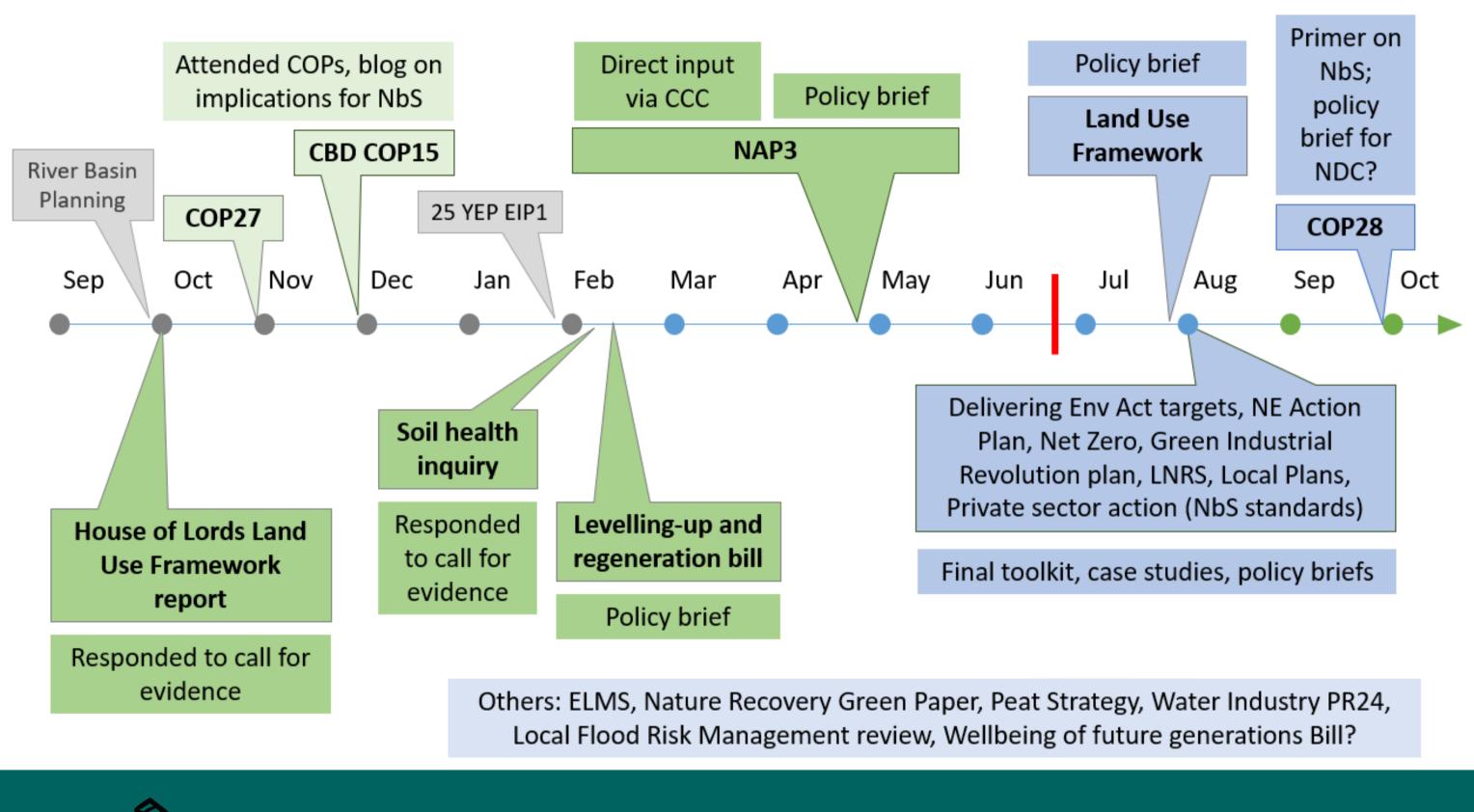
Co-design



- inception to co-create research priorities throughout project - termly meetings & informal, work package-specific engagement identified with stakeholders
- Workshops with stakeholders before project • Aim for continuous stakeholder engagement Outputs tailored to specific policy hooks co-
- Organisational needs, priorities, & capacity considerations
- Focus on integrating social science expertise



Output: Tailored outputs to meet specific policy hooks





Iterative codesign process Social science contributions



Project legacy



Work package 3: Governance and culture

How can we scale-up Nature-based Solutions to deliver multiple socio-economic and ecological benefits, in a way that is equitable and financially sustainable?



Mark Hirons **Research Fellow**



Selasi Emmanuel Tomude **Research** Assistant



What are the key challenges for implementing and scaling Nature-based Solutions?



Join at slido.com #2558751



Context and

purpose

- NbS promoted for sustainability pathways
 Global attention for biodiversity and well-being benefits (e.g., IPCC, CBD)
- Rooted in collaboration "with and for people and nature"
- Antidote to exploitative economies and unsustainable growth
- Combatting harmful misunderstandings and misuses of NbS -Resulting in harm to biodiversity, erosion of trust, and disempowerment
- Success involves:
 - -Engaging local communities
 - -Co-design for optimized, equitable delivery of multiple "co-benefits
 - -Management of potential "undesirable trade-offs"





IPCC (2019); IUCN (2020); Raymond et al. (2017); Raworth (2017), Seddon et al. (2021).

However...

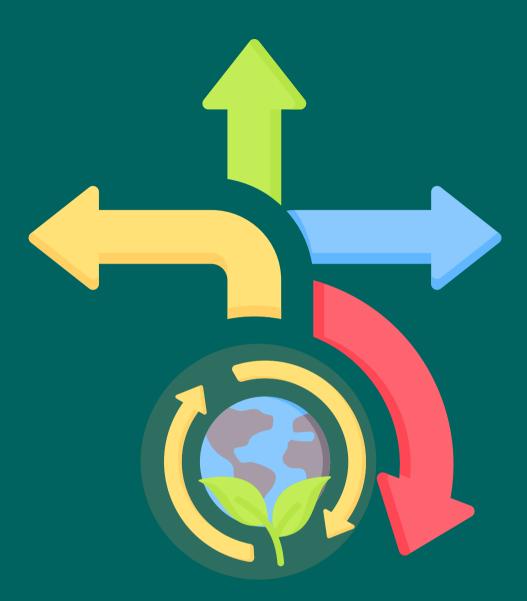
- Growing concerns about NbS reinforcing incumbent power structures, inequalities and social exclusion
- Normative framings driving NbS implementation can reinforce hegemony, human-nature dichotomies, and the neoliberalisation of nature (favouring of certain interests over others, maintaining authority)
- Structural, organizational, and policy contexts within NbS implementation entrench **domination**, **divisions**, and binaries
- Specific framings of NbS dominate, downplaying alternative pathways to sustainability transformation
- Implications for knowledge politics, decision-making, equitable distribution of benefits
- Need to critically examine & reshape now NbS are conceptualised and implemented to ensure more equitable, sustainable outcomes

Technocentric? Market-oriented? State-led? Citizen-led? - powerful role of framings, actors, institutions

Whose nature? Who decides? What knowledge is considered legitimate? Who wins and loses?

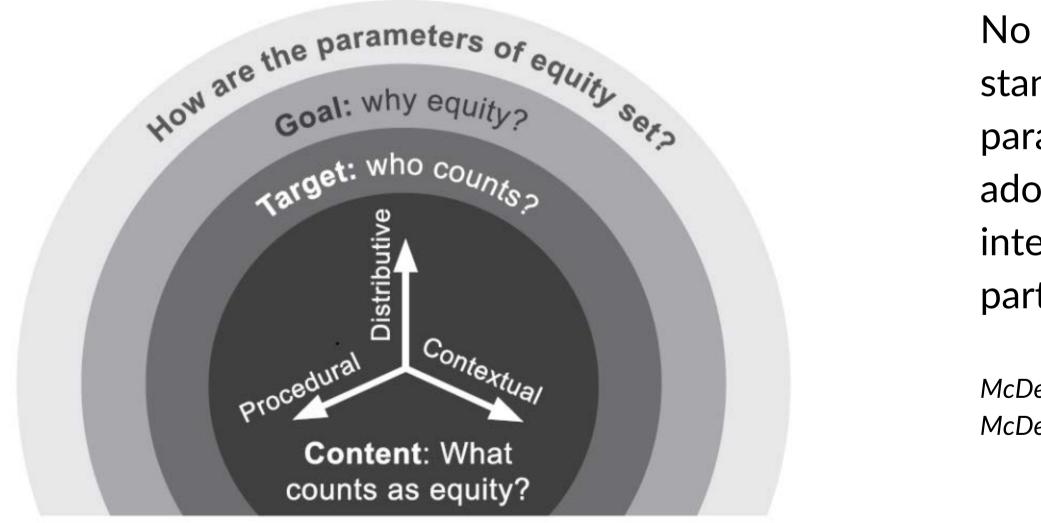






Cooper et al. (2023); Keech et al. (2023); Tallent & Zambala (2023); Scoones et al., 2015; Stanley (2023); Welden et al. (2020)

Applying an 'equity framework' to NbS governance



No universally applicable standard - context-specific parameters can be generated, adopted, and modified for a given intervention (ideally through a participatory process)

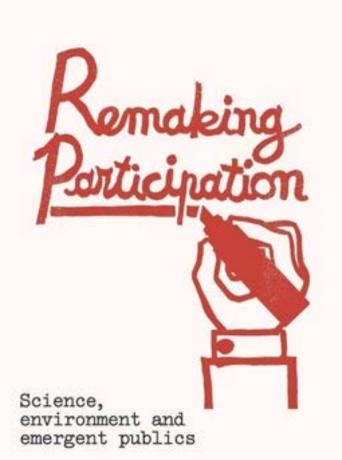
McDermott et al. (2012); McDermott (2013)



(Rethinking) participation & democracy in the pursuit of NbS

Involving people in the "processes, structures, spaces and decisions that affect their lives, working" with them to achieve equitable and sustainable outcomes on their own terms" (Kindon, 2009 p. 518).

- Work to both open up and close down democratic, equitable and 'just' outcomes
- Tokenism, manipulation, control > collaboration, empowerment, and emancipation
- Range of typologies and frameworks to frame debates (e.g., top-down/bottom-up)
- Interest participatory environmental governance surged in recent years reimagining democracies, reforming systems, & transformative changes in response to planetary crisis
- Need to rethink participation in more constructivist ways, as "collectives" that are emergent and continuously created: "in the making" rather than "fixed and procedural"
- Pormative assumptions about participation (and NbS) risks reinforcing incumbent power structures (rather than challenge and dismantle them)



Jason Chilvers and Matthew Kearnes

"The planetary crisis is a colonial capitalist product. Decolonising the current system is not about more diversity. It is not about having a seat at the table, but burning the table down and a fundamental reformulation of paradigms and solidarities rooted in justice and meaningful praxis." (Sultana, 2023 p.6) How does the interplay between the politics and governance of NbS, and participatory democratic processes, relate to considerations of equity that are needed for transformative pathways to sustainability and the delivery of co-benefits?

Methodology (work package 3)

- Semi-structured interviews & survey
- Practitioners perspectives on NbS design and implementation and the implications for delivering multiple, equitable outcomes
- Participants selected based on UK NbS case studies identified as part of NbSI case study map database (WP5) following IUCN NbS guidelines
- Mixed sampling method including purposeful sampling of diverse governance approaches





Interactive global map of best-practice nature-based solutions



at set of don What do they need to deliver nature's recovery? Khaken . S.S. Parish Councils 602 enge Community Groups

Early reflections



- 1. What narratives exist that reflect different framings for Nature-based Solutions?
- 2. How do these framings work to open up and close down the participatory and democratic governance of NbS?
- 3. What are the implications for the contributions of NbS towards equitable, plural, and 'just' transformative outcomes?





Interplay between politics & governance of NbS, participatory democracy, and equitable outcomes

Early reflections



- Despite well-intentioned efforts for more holistic, integrated and diverse messages surrounding NbS, important issues remain...
- Certain perspectives, particularly those favoring technocentric, marketfocused, top-down, and control-oriented interventions, may impede transformative outcomes by reinforcing power structures and diverting attention from crucial discussions on democracy, equity, and justice.
- Vital to examine how this influences the 'opening up' and 'closing down' of discussions on alternative perspectives and pathways for transformative outcomes through NbS - risk of further entrenching political polarisation, impacting participatory and democratic debate.



Leverhulme Centre for Nature Recoverv

Outputs, outcomes, impact...

- Critical social science perspectives on NbS implementation
- Theoretically-informed outputs with real-world implications
- Focused on realistic solutions *how can we produce practical, relevant,* and useful outputs for impact, while maintaining a commitment to longer term, more radical shifts, and to ensuring that decisions now do not constrain the possibility of such longer term changes?
- 'Traditional' academic outputs
 - **Practitioner guidance**
- Policy briefs



Leverhulme Centre

Scoones et al. (2015)





A Recipe for Engagement in Nature Recovery and Nature-based Solutions

Why the key to tackling the biodiversity and climate crisis is working together, and how we can do it

Agile Initiative Practitioner Guidance: Executive Summary November 2023

Hafferty et al. (2023);

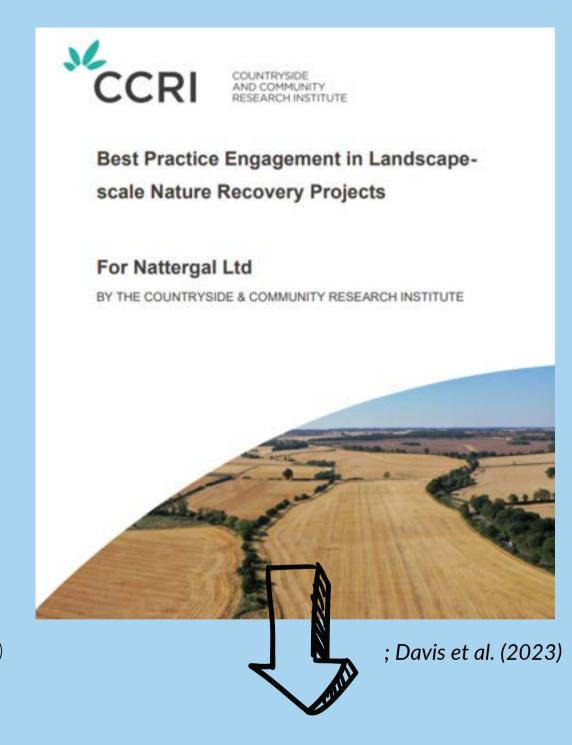
- Local Nature Recovery Strategy
- Natural England engagement
- Highlands Rewilding



Engagement roadmap

September 2023 Highlands Rewilding (2023)

- Engagement and community benefits strategy
- FIRNS bid new standards for community engagement & benefits from natural capital
- Organisational learning, culture & capacity



- 'Stakeholder Engagement Plan for Landscape Recovery'
- Knowledge sharing with Landscape Recovery schemes

Unlocking the power of engagement for nature recovery and nature-based solutions: Join our webinar!



Event details Speaker(s) Various When Tuesday 20 Feb 2024 - 10:00am-11:00am Register now

Share this event



"This webinar is relevant for anyone working in the on-the-ground delivery, design and/or strategy of a broad range of nature recovery and nature-based solutions projects which aim to benefit both people and nature."



Reflections

Confidence and skills contributing theoretically-informed social science expertise in a fast-paced, impact-focused and policy-oriented interdisciplinary environment

Expanding contacts in policy and practice arenas relevant to scaling-up NbS and nature recovery, understanding sciencepolicy interface



Part of community of enthusiastic ECRs interested in co-designed and ethicallysensitive research impact agenda

> Focus on 'non-traditional' outputs, balancing mental health & wellbeing



Time constraints impacting trusting relationships & rapport essential for interdisciplinary & co-design

Framing of the problem & solutions (e.g., policy) risks narrow 'tunnel vision' and downplaying alternative perspectives

Integrating social sciences (not 'endof-pipe'), misunderstandings, undervalued, limited capacity & use in addressing environmental issues Central to all of this...

Inter- and transdisciplinary leadership and collaboration skills

Open-mindedness, shared learning, degrees of comfort and discomfort, adaptation...

Framing of policy issues, resource allocation, **bottom-up action...**

What else?

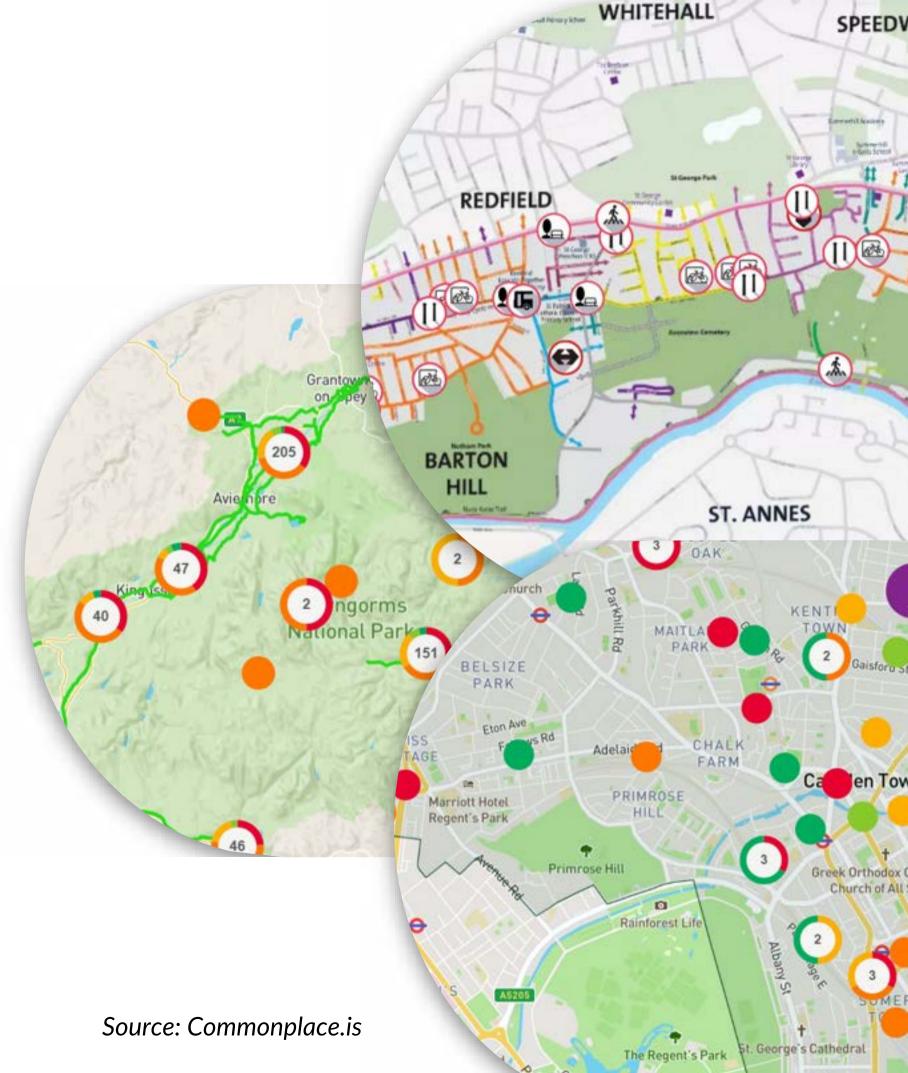




e.g., Freeth and Caniglia (2019)

What's next?

- Agile Initiative legacy
- Leverhulme Centre for Nature Recovery
- Collaboration & partnerships
- Participatory and democratic governance of UK nature recovery & NbS
- Scotland and Oxfordshire 'living labs' before scaling out





Thank You!

@CaitlinHafferty caitlin.hafferty@ouce.ox.ac.uk www.caitlinhafferty.co.uk

@naturerecovery www.naturerecovery.ox.ac.uk

www.agile-initiative.ox.ac.uk www.naturebasedsolutionsinitiative.org

The work of the Leverhulme Centre for Nature Recovery is funded by the Leverhulme Trust

The Agile Initiative is supported by the Natural Environment Research Council as part of the Changing the Environment Programme – NERC grant reference number NE/W004976/1



Leverhulme Centre for Nature Recovery





Natural Environment **Research Council**

LEVERHULME TRUST

References

- Chilvers, J. and Kearnes, M., 2015. Remaking participation: towards reflexive engagement. In Remaking Participation (pp. 261-288). Routledge.
- Cooper, C., Cunningham, N. and Bracken, L.J., 2023. Exploring different framings of nature-based solutions with respect to governance, and citizen participation, beneficiaries, and quality of life outcomes. Environmental Science & Policy, 150, p.103592.
- Freeth, R. and Caniglia, G., 2020. Learning to collaborate while collaborating: advancing interdisciplinary sustainability research. Sustainability science, 15(1), pp.247-261.
- Keech, D., Clarke, L. and Short, C., 2023. Nature-based solutions in flood risk management: Unlocking spatial, functional and policy perceptions amongst practitioners in South-West England. Nature-Based Solutions, 4, p.100096.
- McDermott, C.L., 2013. Certification and equity: Applying an "equity framework" to compare certification schemes across product sectors and scales. Environmental Science & Policy, 33, pp.428-437.
- McDermott, M., Mahanty, S. and Schreckenberg, K., 2013. Examining equity: a multidimensional framework for assessing equity in payments for ecosystem services. Environmental science & policy, 33, pp.416-427.
- Raymond, C.M., Frantzeskaki, N., Kabisch, N., Berry, P., Breil, M., Nita, M.R., Geneletti, D. and Calfapietra, C., 2017. A framework for assessing and implementing the co-benefits of nature-based solutions in urban areas. Environmental Science & Policy, 77, pp.15-24.
- Scoones, I., Leach, M. and Newell, P., 2015. The politics of green transformations (p. 238). Taylor & Francis.
- Seddon, N., Smith, A., Smith, P., Key, I., Chausson, A., Girardin, C., House, J., Srivastava, S. and Turner, B., 2021. Getting the message right on nature-based solutions to climate change. Global change biology, 27(8), pp.1518-1546.
- Stanley, T., 2024. Carbon 'known not grown': Reforesting Scotland, advanced measurement technologies, and a new frontier of mitigation deterrence. Environmental Science & Policy, 151, p.103636.
- Sultana, F., 2023. Whose growth in whose planetary boundaries? Decolonising planetary justice in the Anthropocene. Geo: Geography and Environment, 10(2), p.e00128.
- Tallent, T. and Zabala, A., 2024. Social equity and pluralism in Nature-based Solutions: Practitioners' perspectives on implementation. Environmental Science & Policy, 151, p.103624.
- Welden, E.A., Chausson, A. and Melanidis, M.S., 2021. Leveraging Nature-based Solutions for transformation: Reconnecting people and nature. People and Nature, 3(5), pp.966-977.